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**THE DIRECTOR OF CENTRAL INTELLIGENCE**

WASHINGTON, D.C. 20505

**National Intelligence Council**DDI #7261-82  
8 September 1982

MEMORANDUM FOR: National Foreign Intelligence Board Principals

FROM: Henry S. Rowen  
Chairman, National Intelligence CouncilSUBJECT: Draft Terms of Reference for SNIE 3/11-2-82,  
The Soviet Gas Pipeline in Perspective

1. Attached for your comments and concurrence are draft Terms of Reference for SNIE 3/11-2-82, The Soviet Gas Pipeline in Perspective. The SNIE, which is being prepared at the DCI's request, is designed to place the West Europe/Siberia gas pipeline issue in a broad economic and strategic context. It will review how Moscow has used its economic relations with the West to ease its economic problems and build its military power. The role of the pipeline will be assessed in the perspective of Soviet energy problems, hard currency scarcities, and the overall performance of the Soviet economy. The SNIE will also cover the gamut of Western controls on exports of oil and gas equipment, not just those related to the present pipeline project, and will assess the impact of alternative denial measures on the Soviet economy and military power. Finally, the attitudes and motivations of West European governments bearing on the pipeline and export control issues will be reviewed.

2. The scope and focus of the SNIE will take into account the many suggestions made orally at the 1 September NFIB meeting, and the very useful written suggestions forwarded by General Odom to Bob Gates. Our objective is to pull together in one place all the important facets of this issue so as to lay a better foundation for future US decisions in this area and for negotiating with our Allies.

3. In order to meet the needs of senior policy officials, we plan to prepare this SNIE on a very tight schedule. It will be presented to NFIB at a special meeting on 21 September. To meet this deadline, and still leave sufficient time for drafting, we will have to follow the following schedule:

9 September -- Comments and concurrence on draft Terms of Reference, by telephone, c.o.b.

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- 13 September -- CIA draft sent to other NFIB members for review.  
(a.m.)
- 15 September -- NFIB reps meet to review CIA draft--this meeting will  
(a.m.) probably last all day and we will try to have an  
agreed draft by c.o.b.
- 17 September -- Concurrence of NFIB Principals; draft sent to DCI.
- 21 September -- NFIB meeting on SNIE.

3. The draft will be prepared under the supervision of Maurice Ernst,  
National Intelligence Officer for Economics. The principal drafter will be  
[REDACTED] CIA/Office of Soviet Analysis. Please communicate the  
names of your representatives to Mr. Ernst or his secretary, [REDACTED]  
[REDACTED] no later than 9 September, and have  
their security clearances passed.

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[REDACTED]

Henry S. Rowen

Attachment,  
As stated

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The Soviet Gas Pipeline in Perspective

DCI/NIO/Econ:M.Ernst:bha(8 Sept 82) [redacted]

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